Standards Committee Meeting  
Minutes  
133rd Congress of Correction  
Gaylord Opryland Hotel  
Nashville, Tennessee  
August 8, 2003

Members present:

Ron Angelone, Chair, Virginia  
Glenn Goord, Vice Chair, New York  
David L. Thomas, Florida  
Terry Borjeson, Connecticut  
Evelyn Ridley-Turner, Indiana  
Robert Garvey, Massachusetts  
David M. Bogard, New York  
Ralph Kelly, Kentucky  
Cheryl Townsend, Arizona  
Mark Fitzgibbons, South Carolina  
Harley Lappin, Washington D.C.  
Geno Natalucci-Persichetti, Ohio  
Michael W. Moore, Texas  
Francis J. Sheridan, New York  
John Larivee, Massachusetts  
Howard R. Ross, Tennessee  
Leonard Dixon, Michigan  
Lannette Linthicum, Texas  
Patricia Caruso, Michigan  
Harold Wilber, Florida

Staff:

R. J. Verdeyen, Director, Standards and Accreditation  
Melissa J. Mall, Regional Manager, Standards and Accreditation

Welcoming Remarks

Mr. Angelone called the meeting to order at 8:00 a.m. Mr. Angelone introduced the newest member of the Standards Committee, Patricia Caruso, Director of the Michigan Department of Corrections. The remaining members of the Standards Committee and guests introduced themselves. Mr. Angelone gave a brief overview of the agenda.

Open Hearing

Al Bennett, Chairperson of the Field Advisory Committee, gave a brief overview of the issues that were discussed at the meeting held on Thursday, August 7, 2003. Mr. Bennett also offered the Field Advisory Committee’s services to the Standards Committee as well as the Commission on Accreditation for Corrections. Mr. Angelone stated his gratitude and support for the Field Advisory Committee and thanked Mr.
Bennett for appearing before the Standards Committee.

Mr. Robert Hofacre, RN, Nursing Director, Ohio Department of Youth Services, David Bradley, MD, Director of Medical Services, Ohio Department of Youth Services, and Lisa Evans, Ph. D, Assistant Director for Program Development, Louisiana State University addressed the Standards Committee concerning the revision and continued field testing of the Performance-Based Standards for Correctional Health Care in Juvenile Correctional Facilities. Mr. Hofacre discussed the ad hoc committee chaired by Geno Natalucci-Persichetti, Director, Ohio Department of Youth Services and the other health care professionals that collaborated to revise the language of the proposed standards. Mr. Charles Kehoe, President, ACA, commended Mr. Hofacre, Dr. Bradley, Dr. Evans, the Ohio Department of Youth Services and the Louisiana Department of Public Safety and Corrections for their dedication and hard work towards the revision of these standards. Mr. Richard Stalder, Secretary, Louisiana Department of Public Safety and Corrections, expressed his appreciation to the Standards Committee for allowing his juvenile correctional facilities to field test the first version of the Performance-Based Standards for Correctional Health Care in Juvenile Correctional Facilities. Secretary Stalder thanked the health care professionals on the ad hoc committee and others at Louisiana State University. Secretary Stalder also expressed that after perusing the revised standards, he believes that some of the revisions would also be appropriate for the adult health care standards.

Mr. Jeff Rogers, Branch Manager for Quality Assurance, Kentucky Department of Juvenile Justice, addressed the Standards Committee concerning the standards that speak to “where a drug treatment program exists.” Mr. Rogers stated that his department would like the standards to remain unchanged as they believe that all facilities and juvenile offenders do not require drug programs and with the budget constraints of the corrections field, would be an impossibility to achieve. He also stated that if an offender needed a more detailed drug abuse program that it was available at specialized facilities. Mr. R.J. Verdeyen, Director, Standards and Accreditation, interjected the historical perspective of the drug treatment program standards. Director Verdeyen stated that the interpretation of these standards, historically, has been based upon a therapeutic community model not AA or NA education alone.

Ms. Denise Robinson, Executive Vice President, Alvis House, Columbus, Ohio, bought to the attention of the Standards Committee an outline of standards from the Adult Community Residential Services manual that are difficult for community residential facilities to meet. Ms. Robinson discussed some of the issues with particular standards. Mr. Angelone suggested to Ms. Robinson that she submit revisions to the Standards and Accreditation Department for discussion at the Standards Committee meeting at the Winter Conference in New Orleans, Louisiana.

Reverend Doris Woodruff-Filbey, retired Director, Religious Services, Indiana Department of Corrections and Past President, American Correctional Chaplains Association, spoke in support of Standards Proposals 03-67 and 03-68, which would revise and generate new standards pertaining to religious programming for the manual of Standards for Administration of Correctional Agencies. Reverend Woodruff-Filbey
stated that these proposals would provide the necessary central office oversight for religious programming in the individual institutions.

**Standards Committee Meeting Convenes**

**Issue:** Approval of Standards Committee Meeting Minutes, January 2003.

**Action:** Mr. Natalucci-Persichetti moved to approve the minutes. Dr. Thomas seconded. The motion passed.

**Issue:** Comments from the Chairman of the Commission on Accreditation for Corrections

**Discussion:** Dr. David Thomas gave a brief overview of Commission activities. At this conference the Commission will hold 166 accreditation hearings for agencies. Dr. Thomas discussed the panel hearings at the Winter Conference in Charlotte, North Carolina and the Correctional Accreditation Managers Association (CAMA) conference in May at the Sheraton in New Orleans, Louisiana. Dr. Thomas thanked the two Commissioners that participated as Chairperson’s of panel hearings for the CAMA conference, Commissioner Mark Fitzgibbons and Commissioner Robert Garvey.

**Proposed Standard Revisions**

**Proposal:** 03-46

**Revision:** 3-4329; 4-4424; 1-ABC-4E-04

Each policy, procedure, and program in the health care delivery system is reviewed at least annually by the appropriate health care authority and revised if necessary. *Each document bears the date of the most recent review or revision and signature of the reviewer.*

**Action:** Approved

**Proposal:** 03-47

**Revision:** 3-4009; 4-4009

*To be considered* The qualified a qualifications for the position of warden/superintendent include at a minimum *must possess* the following: a bachelor's degree in an appropriate discipline; five years of related administrative experience; and demonstrated administrative ability and leadership. The degree requirement may be satisfied by completion of a career development program that includes work-related experience, training, or college credits at a level of achievement equivalent to the bachelor's degree.
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To be considered The educational, operational, and administrative qualifications of the qualified an administrator of field services are specified in writing by the appointing authority and include, at a minimum must possess the following: a bachelor's degree, five years of related administrative experience, demonstrated administrative ability and leadership, and/or the completion of a career development program that includes work-related experience, training, or college credits at a level of achievement equivalent to bachelor's degree.

To be considered The qualifications for the position of qualified a director include, at a minimum must possess the following: a bachelor's degree in an appropriate discipline, five years of related administrative experience, and demonstrated administrative ability and leadership. The degree requirement may be satisfied by completion of a career development program that includes work-related experience, training, or college credits at a level of achievement equivalent to a bachelor's degree.
Proposal: 03-47-D  Revision: Juvenile Probation and Aftercare Services, 2-7025

To be considered The education and experience qualifications of the qualified agency administrator are specified in writing by the appointing authority and include, at a minimum must possess the following: a bachelor's degree in an appropriate discipline; two years of experience working with juveniles and three years in staff supervision and administration; and/or the completion of a career development program that includes work-related experience, training, or college credits providing a level of achievement equivalent to the bachelor's degree.

Action: Approved

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Proposal: 03-47-E  Revision: 1-JDTP-1A-12

To be considered The qualifications for the position of qualified program administrator include, at a minimum must possess the following: a bachelor's degree in an appropriate discipline, two years of related administrative experience, and demonstrated administrative ability and leadership. The degree requirement may be satisfied by the completion of a career development program that includes work-related experience, training, or college credits at a level of achievement equivalent to a bachelor's degree.

Action: Approved

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Proposal: 03-47-F  Revision: 1-JBC-1A-08

To be considered The qualifications for the position of qualified a boot camp program administrator include, at a minimum must possess the following: a bachelor's degree in an appropriate discipline, two years of related administrative experience, and demonstrated administrative ability and leadership. The degree requirement may be satisfied by completion of a career development program that includes work-related experience, training, or college credits at a level of achievement equivalent to the bachelor's degree.

Action: Approved

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Proposal: 03-48  New Standard: Performance-Based Standards for
Mandatory
All flammable materials are controlled, safely handled and securely stored. Where smoking is permitted, noncombustible receptacles for smoking materials and separate containers for other combustible refuse are provided at accessible locations. Special containers for flammable liquids and for rags used with flammable liquids are provided. All receptacles and containers are emptied and cleaned daily.

Comment: None


Process Indicators: Staff, contractor, inmate and volunteer training records. Documentation of inventory. Internal inspection results. Documentation of incidents that involve flammable materials.

Action: Approved with revision

Proposal: 03-49 New Standard: Performance-Based Standards for Correctional Industries

Mandatory
All toxic and caustic materials are controlled and secure.

Comment: None

Protocols: Written policy and procedure. Inventory forms. Internal inspection forms

Process Indicators: Documentation of perpetual inventory. Observation. Interviews. Results of internal inspections. Inspection reports from external authorities.

Action: Approved

Proposal: 03-50 Revision: 2-CI-6A-05


Action: Approved
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<th>Proposal: 03-51</th>
<th>Revision: 3-4015; 4-4014; 1-ABC-1A-12; 3-ALDF-1A-15; SJ-005</th>
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<td>Written policy, procedure, and practice provide that new or revised policies and procedures are disseminated to designated staff and volunteers, and, when appropriate, to inmates prior to implementation.</td>
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<th>Revision: 1-JBC-1A-14; 3-JDF-1A-22; 1-SJD-1A-17; 3-JTS-1A-19</th>
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<td>Written policy, procedure, and practice provide that new or revised policies and procedures are disseminated to designated staff and volunteers, and, when appropriate, to juveniles prior to implementation.</td>
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<td>Written policy, procedure, and practice provide that new or revised policies and procedures are disseminated to designated staff and volunteers.</td>
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<td>Written policy, and procedure, and practice provide that policies are reviewed at least annually and the new or revised policies and procedures are disseminated to designated staff and volunteers.</td>
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<th>Revision: Adult Probation and Parole Filed Services, 3-3020</th>
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<td>Written policy, procedure, and practice provide that new or revised policies and procedures are disseminated to designated staff and volunteers, and, when appropriate, to probationers/parolees prior to implementation.</td>
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Proposal: 03-51-E   Revision: 3-ACRS-1A-12; 4-ACRS-7B-08

Written policy, procedure, and practice provide that new or revised policies and procedures are disseminated to designated staff and volunteers, and, when appropriate, to inmates prior to implementation.

Action: Disapproved

Proposal: 03-52   Revision: 3-4123; 4-4126

*The facility should encourage staff/inmate interaction. The facility has a management system that provides staff with the authority to make decisions, the ability to make recommendations regarding security, classification, services and programs for inmates.*

Action: Approved with revision

Proposal: 03-53   Revision: 3-4124; 4-4127

The maximum size of a single management unit is variable and is based on the characteristics of its inmate population but does not exceed 500 inmates. The exact size of each management unit is determined by (1) the security classification of the inmate occupants (higher security levels require smaller unit size), and (2) the ability of staff to complete regular security checks, maintain visual and auditory contact, maintain personal contact and interaction with inmates, and be aware of unit conditions.

Action: Approved with revision

Proposal: 03-54   Revision: 3-4236; 4-4248

Written policy, procedure, and practice grant inmates the right to appeal decisions of the disciplinary committee to the warden/superintendent or designee. Inmates have up to 15 days of receipt of the decision to submit an appeal. The appeal is decided within 30 days of its receipt, and the inmate is promptly notified in writing of the results. *In cases where the maximum sanction allowable can be completed in less than 15 days, inmates may be allowed less time to submit their appeals.*

Action: Disapproved

Proposal: 03-54-A   Revision: 1-ABC-3C-14
Written policy, procedure, and practice grant offenders the right to appeal disciplinary decisions to the facility administrator or designee. Offenders have up to 15 days of receipt of the decision to submit an appeal. The appeal is decided within 30 days of its receipt, and the offender is promptly notified in writing of the results. **In cases where the maximum sanction allowable can be completed in less than 15 days, offenders may be allowed less time to submit their appeals.**

**Action:** Disapproved

**Proposal:** 03-54-B  
Revision: 3-ALDF-3C-22

Written policy and procedures grant inmates the right to appeal decisions of the disciplinary hearing officer(s) to the administrator or an independent authority. The administrator or independent authority either affirms or reverses the decision of the disciplinary hearing officer(s) within five days of the appeal. **In cases where the maximum sanction allowable can be completed in less than 15 days, inmates may be allowed less time to submit their appeals.**

**Action:** Disapproved

**Proposal:** 03-54-C  
Revision: 1-JBC-3C-23

Written policy, procedure, and practice grant juveniles the right to appeal decisions of the disciplinary committee to the boot camp program administrator or designee. Juveniles have up to 15 days of receipt of the decision to submit an appeal. The appeal is decided within 30 days of its receipt, and the juvenile is promptly notified in writing of the results. **In cases where the maximum sanction allowable can be completed in less than 15 days, juveniles may be allowed less time to submit their appeals.**

**Action:** Disapproved

**Proposal:** 03-54-D  
Revision: 3-JDF-3C-21; 1-SJD-3C-21; 3-JTS-3C-24; 3-JCRF-3C-16

Written policy, procedure and practice grant juveniles the right to appeal decisions of the disciplinary committee to facility administrator or designee. Juveniles have up to 15 days after receipt of the decision to submit an appeal. The appeal is decided within 30 days of its receipt, and the juvenile is promptly notified in writing of the results. **In cases where the maximum sanction allowable can be completed in less than 15 days, juveniles may be allowed less time to submit**
their appeals.

Action: Disapproved

Proposal: 03-55 Revision: 3-4148; 4-4155; 3-ALDF-2E-02

Segregation units have both outdoor and covered/enclosed exercise areas. The minimum space requirements for outdoor and covered/enclosed exercise areas for segregation units are as follows:

- Group yard modules - 15 square feet per inmate expected to use the space at one time, but not less than 500 square feet of unencumbered space.
- Individual yard modules - 180 square feet of unencumbered space.

*In cases where cover is not provided to mitigate the inclement weather, appropriate weather related equipment and attire should be made available to the inmates who desire to take advantage of their authorized exercise time.*

Action: Approved

Proposal: 03-56 Revision: 1-ABC-5C-02

*Written policy, procedure and practice provide that the recreation program is supervised by a qualified person.*

Action: Failed due to lack of a motion

Proposal: 03-56-A Revision: 3-4424; 4-4482

*Written policy, procedure and practice provide that the recreation program is supervised by a qualified person.*

Action: Failed due to lack of a motion

Proposal: 03-57 Revision: 3-4424; 4-4482; 1-ABC-5C-02

The recreation program is supervised by a qualified person who has a minimum of a bachelor's degree in recreation or leisure services or the equivalent in combined education and experience. In institutions with more than 500 inmates this position is full-time.

Action: Failed due to lack of a motion
Proposal: 03-58 Deletion: 1-ABC-5C-03

Written policy, procedure, and practice provide for the selection, training, and use of offenders as recreation program assistants.

Action: Approved

Proposal: 03-59 Deletion: 1-ABC-5C-05

Written policy, procedure, and practice provide for interaction with the community through recreational activities.

Action: Approved

Proposal: 03-60 Deletion: 1-ABC-4G-03

Written policy, procedure, and practice include graduated release through a systematic decrease in supervision and corresponding increase in offender responsibility as part of the classification program.

Action: Approved

Proposal: 03-60-A Deletion: 1-JBC-5I-03

Written policy, procedure, and practice include graduated release through a systematic decrease in supervision and corresponding increase in juvenile responsibility as part of the classification program.

Action: Failed due to the lack of a motion

Proposal: 03-61 Revision: 3-4317; 4-4336; 3-ALDF-4D-08; 1-ABC-4D-08

COMMENT:

A standard wardrobe should be provided at the time of admission and should include, as appropriate, shirts, blouses, dresses, trousers, skirts, belts, undergarments, slips, socks, shoes, coats, jackets, and headwear. In addition to the standard issue of inmate clothing, civilian attire should be available in limited quantities for leisure, visiting, work release, and furloughs. **Clothing provided should not be degrading or humiliating. Since the definition of these may be culturally determined, consideration should be given to the effect of**
clothing provided.

Action: Approved

Proposal: 03-62

Written policy, procedure, and practice require that an inmate is informed in a timely manner of the verifiable death or critical illness of an immediate family member. In case of the critical illness of an immediate family member, the inmate is allowed, whenever statutes and circumstances allow, to go to the bedside under escort or alone.

COMMENT:

Classification, status, geography, security level and other specified criteria should determine eligibility. Immediate family is usually defined as parent, spouse, child, sibling, grandparent or legal guardian.

Action: Approved

Proposal: 03-62-A

Written policy, procedure, and practice require that a juvenile is informed in a timely manner of the verifiable death or critical illness of an immediate family member. In case of the critical illness of an immediate family member, the juvenile is allowed, whenever statutes and circumstances allow, to go to the bedside under escort or alone.

COMMENT:

Classification, status, geography, security level and other specified criteria should determine eligibility. Immediate family is usually defined as parent, spouse, child, sibling, grandparent or legal guardian.
Proposal: 03-63
Revision: 3-4151; 4-4158; 3-ALDF-2E-05; 1-ABC-2E-06

Dining space should be large enough to allow for meals to be served, affording each inmate the opportunity to have at least 20 minutes of dining time for each meal. **sufficient and reasonable time to consume their meals based upon the type of meal being served.**

Action: Disapproved

Proposal: 03-64
Revision: 3-4388-1; 3-4388-2; 3-4388-3; 3-4388-4; 4-4438; 1-ABC-4F-09; 3-ALDF-4F-09; 3-JTS-5C-09; 1-JBC-5C-13

**Where a drug treatment program exists,** written policy, procedure, and practice provide that the alcohol and drug abuse treatment program has a written treatment philosophy within the context of the total correctional system, as well as goals and measurable objectives. These documents are reviewed at least annually and updated as needed.

Action: Disapproved

Proposal: 03-65
Revision: 3-4293-5; 4-4311; 3-ALDF-4B-04-5

Written policy, procedure, and practice provide that youthful offenders in the specialized unit for youthful offenders have no more than incidental sight or sound contact with adult offenders from outside the unit in living, **program,** dining, or other common areas of the facility. Any other sight or sound contact is minimized, brief, and in conformance with applicable legal requirements.

COMMENT:

This standard generally precludes sight or sound contact between youthful offenders and adult offenders in living, **program,** dining, or other common areas of the facility. Any other sight or sound contact is minimized, brief, and in conformance with applicable legal requirements. The standard permits incidental contact between youthful and adult offenders in certain limited situations, such as when adult offenders who work in the kitchen serve food to youthful offenders. In addition, unavoidable sound contact between youthful and adult offenders might, in some circumstances, not violate the standard.
Proposal: 03-66

New Standard: Adult Correctional Institutions

Written policy, procedures and practice provide that institutions encourage visiting by ensuring that:

- No one is denied a visit unless there is a legitimate security reason for denying the visit;
- Each inmate is allowed a minimum of eight 2-hour visits per month;
- Visiting facilities are comfortable and of sufficient size to provide activities for children. Adequate space is available to accommodate the typical volume of visitors.
- Visiting hours include day, evening, weekday, and weekend hours to accommodate varying work schedules and physical limitations.
- Inmates and visitors will have access to restrooms; use of the restroom is not cause for terminating a visit.
- Sufficient vending machines are available to provide prisoners and their visitors with food and drink. If the prison makes a profit on those machines, the profit will be used to improve the visiting facilities.
- Staff are trained to understand the importance of visits and the importance of ensuring that visits are a pleasant experience.
- There is a process for prisoners and visitors to appeal suspension of visiting privileges to staff at a higher level than the visiting room staff.
- Video visits are not to be considered a substitute for face-to-face visits.

Action: Tabled for consideration of the Committee’s concerns by the proposer.

Proposal: 03-67

Revision: 2-CO-5E-01

Written agency policy provides for religious programming for inmates/juveniles/residents, including: program coordination and supervision, opportunities to practice one’s faith, use of community resources, and religious facilities and equipment.

- Program coordination and supervision;
- Opportunities to practice one’s faith individually and corporately as authorized;
- Possession of religious symbols and/or items essential for faith practice;
- Distribution of religious program information to
Reasonable access to publications related to religious beliefs and practices;

The observance of religious diets, holy day ceremonies; work restrictions, and sacramental rites (including the controlled use of (otherwise prohibited substances, e.g. wine or tobacco);

Equitable distribution of resources among faith groups authorized to meet, including fiscal support when not prohibited by state statute;

Visitation by staff chaplains to all areas of the facility;

Clergy/spiritual advisor visitation;

Religious worship and study group leadership consistent with equitable treatment and the safety and security of the facility;

Use of community resources;

Religious facilities and equipment.

Action: Tabled. Standards Committee members, Evelyn Ridley-Turner and Harley Lappin, will assist the proper with revisions to the standard.

Proposal: 03-68 New Standard Administration of Correctional Agencies

Written policy, procedure and practice provide that a qualified senior staff member is responsible for coordinating the agency religious program, and that:

- Specifies the lines of authority, responsibility and accountability for the religious program;
- Enables juveniles/residents/inmates to identify religious preferences upon entering the system and provides a process where preferences may be changed (specifies if juveniles are required to obtain parental or legal guardian consent to change preference);
- Ensures that juvenile/inmates/residents are not subjected to coercion, harassment or ridicule due to religious affiliation;
- Describes the conditions and circumstances under which clergy privileged communications exists. Circumstances under which privileged communication in the correctional setting does not apply should be clearly stated;
- Ensures that staff who have direct contact with juveniles/residents/inmates are given training regarding religious practices;
COMMENT:

*The complexity of the provision of a religious services program requires the assignment of a person, preferably certified by a national professional chaplaincy organization, who will administer the program to help ensure that juveniles/residents/inmates are allowed equitable opportunities to practice the requirements of their faith, program development consistent with religious and spiritual needs of the populations being served and professional development of the chaplaincy staff.*

Action: Approved

Proposal: 03-69

Revision: 3-4143; 4-4150; 3-ALDF-2D-06

Noise levels in inmate housing units do not exceed 70 dBA (A scale) in daytime and 45 50 dBA (A scale) at night.

Action: Tabled for consideration by the ACA’s Design Committee.

Proposal: 03-70

Revision: 1-ABC-2D-02

Written policy, procedure, and practice provide that noise levels in offender housing units do not exceed 70 dBA (A scale) in daytime and 45 50 dBA (A scale) at night.

Action: Tabled for consideration by the ACA’s Design Committee.

Proposal: 03-71

Revision: 1-JBC-2D-02; 3-JTS-2D-03

Written policy, procedure, and practice provide that noise levels in juvenile housing units do not exceed 70 dBA (A scale) in daytime and 45 50 dBA (A scale) at night.

Action: Tabled for consideration by the ACA’s Design Committee.

**Discussion Items**

**Issue:** Proposed field test standards- *Performance-Based Health Care Standards for Juvenile Correctional Facilities*

**Discussion:** Mr. Verdeyen thanked Robert Hofacre, Dr. David Bradley and Dr. Lisa
Evans for the hard work and diligence put into the revision of the *Performance-Based Health Care Standards for Juvenile Correctional Facilities*.

**Action:** Dr. David Thomas moved for the *Performance-Based Health Care Standards for Juvenile Correctional Facilities* be field tested. Geno Natalucci-Persichetti seconded. Motion passed.

**Issue:** Health care standards interpretation- 4-4365 and 3-ALDF-4E-21

**Discussion:** None.

**Action:** Dr. David Thomas moved for the health care standards interpretation to be tabled. Mark Fitzgibbons seconded. Motion passed.

**Closing Comments**

Mr. Angelone thanked the Standards Committee for a wonderful working experience due to this being his last meeting. Mr. Angelone was presented with a token of appreciation by President Kehoe for his commitment to the process. It was announced that Glenn Goord, currently Vice-Chair of the Standards Committee would be filling the Chairperson role, and Dr. Lannette Linthicum would be appointed as Vice-Chair. The meeting was adjourned at 12:15 p.m.

Recorded by:
Melissa J. Mall
Regional Manager
Standards and Accreditation